

AGENDA SUPPLEMENT

Budget Council

To: All Members of City of York Council

Date: Thursday, 27 February 2020

Time: 6.30 pm

Venue: The Citadel - The Citadel

The Agenda for the above meeting was published on **Wednesday, 19 February 2020**. The attached additional document is now available for the following agenda item:

- 7. List of Budget Amendments for Consideration (Pages 1 - 18) at the meeting**

This agenda supplement was published on **Tuesday, 25 February 2020**.

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Budget Council – 27 February 2020**List of Amendments to be Proposed****A- Labour Group First Amendment to the Budget proposals.**

To be moved by Cllr Myers as follows:

Revenue Budget

In relation to the Executive's recommendations on the revenue budget (paragraph 43 of page 38 of Council papers refers):

In sub paragraph (c) add at the end of the sentence 'subject to the following amendments;

- An additional £40k to fund 1 FTE Officer to improve the early evening family friendly activities and services in the city centre
- An additional £100k to fund youth clubs and young people's outreach
- Reversal of blacksmith apprenticeship growth - £25k
- £50k reduction of graffiti removal team growth relating to utilities premises (£20k growth retained for private premises)
- Reduction of safer and inclusive communities fund growth - £170k
- Reversal of purple flag promotion growth - £50k
- Revision of narrative in relation to one off growth of £200k Transport Plan Refresh to include 'making provision within it for options to remove non-essential car journeys through the city centre, and to conclude LTP4 by December 2022'
- £20k one off investment in community wealth building to prepare a report on working in partnership with anchor organisations in York to procure more goods locally, in order to retain more wealth in the city
- £30k one off investment in a Good Employment Charter to benefit all workers in the city around fair pay, in work progression, training, union recognition, flexibility and predictability of shifts, all geared towards raising living standards of all

- £70k one off investment in substance misuse funding
- Reversal of one off growth £40k - Children and Young People cultural educational opportunities
- Reversal of one off growth £80k – Organisational development programme.”

In sub paragraph (d) add at the end of the sentence ‘subject to the following amendments;

- Reverse saving proposal CEC7 Early Help - £150k.’

In sub paragraph (e) add at the end of the sentence ‘subject to the following amendments;

- EP7: Reversal of inflationary increase to Household Waste Recycling Centre fees - £5k.’

After sub paragraph (i) add a new sub paragraph ‘(j);

- The one off use of £48k from the Venture Fund to invest in a S106 developer tax tracker to record and monitor s106 to ensure planning gain isn't lost as a result of absence of departmental records
- The one off use of £75k from the Venture Fund to invest in a Children’s Commissioner
- The one off use of £200k from the Venture Fund to invest in proof of concept for robotics
- The one off use of £100k from the Venture Fund to invest in development of initial proposals for a voluntary tourist tax and consult on it in 12 months
- The one off use of £60k from the Venture Fund to invest in York Central economic appraisal
- The one off use of £15k from the YFAS reserve to invest in the pension credit campaign

- The one off use of £20k from the YFAS reserve to invest in a Child Poverty Strategy
- The one off use of £20k from the YFAS reserve to invest in child food justice and independent recommendations
- The one off use of £45k from the YFAS reserve to invest in substance misuse funding
- Note the revenue saving of £29k, effective from financial year 2021/22, as a result of the reduction in the prudential borrowing requirement (£410k capital amendment).'

For information, the effect on the original motion of this amendment would be as follows:

Revenue Budget

43. Executive recommends;

- i. That subject to the amendments outlined below, Council approve the budget proposals outlined in the Financial Strategy report and in particular;
 - a. A net revenue expenditure requirement of £127.223m
 - b. A council tax requirement of £93.808m
 - c. The revenue growth proposals as outlined in the body of the report, **subject to the following amendments;**
 - **An additional £40k to fund 1 FTE Officer to improve the early evening family friendly activities and services in the city centre**
 - **An additional £100k to fund youth clubs and young people's outreach**
 - **Reversal of blacksmith apprenticeship growth - £25k**
 - **£50k reduction of graffiti removal team growth relating to utilities premises (£20k growth retained for private premises)**

- **Reduction of safer and inclusive communities fund growth - £170k**
 - **Reversal of purple flag promotion growth - £50k**
 - **Revision of narrative in relation to one off growth of £200k Transport Plan Refresh to include 'making provision within it for options to remove non-essential car journeys through the city centre, and to conclude LTP4 by December 2022'**
 - **£20k one off investment in community wealth building to prepare a report on working in partnership with anchor organisations in York to procure more goods locally, in order to retain more wealth in the city**
 - **£30k one off investment in a Good Employment Charter to benefit all workers in the city around fair pay, in work progression, training, union recognition, flexibility and predictability of shifts, all geared towards raising living standards of all**
 - **£70k one off investment in substance misuse funding**
 - **Reversal of one off growth £40k - Children and Young People cultural educational opportunities**
 - **Reversal of one off growth £80k – Organisational development programme**
- d. The 2020/21 revenue savings proposals as outlined in annex 2, **subject to the following amendments;**
- **Reverse saving proposal CEC7 Early Help - £150k**
- e. The fees and charges proposals as outlined in annex 3, **subject to the following amendments;**
- **EP7: Reversal of inflationary increase to Household Waste Recycling Centre fees - £5k**

- f. The consultation feedback as set out in annex 4
- g. The Housing Revenue Account (HRA) growth set out in annex 5 and the HRA savings proposals set out in annex 6
- h. The dedicated schools grant proposals outlined from paragraph 154
- i. The use of £420k New Homes Bonus, £150k from the Lendal Bridge reserve and £150k Transport reserve to fund one off investment, as outlined in paragraphs 86,87 and 92;
- j. The one off use of £48k from the Venture Fund to invest in a S106 developer tax tracker to record and monitor s106 to ensure planning gain isn't lost as a result of absence of departmental records**
- k. The one off use of £75k from the Venture Fund to invest in a Children's Commissioner**
- l. The one off use of £200k from the Venture Fund to invest in proof of concept for robotics**
- m. The one off use of £100k from the Venture Fund to invest in development of initial proposals for a voluntary tourist tax and consult on it in 12 months**
- n. The one off use of £60k from the Venture Fund to invest in York Central economic appraisal**
- o. The one off use of £15k from the YFAS reserve to invest in the pension credit campaign**
- p. The one off use of £20k from the YFAS reserve to invest in a Child Poverty Strategy**
- q. The one off use of £20k from the YFAS reserve to invest in child food justice and independent recommendations**
- r. The one off use of £45k from the YFAS reserve to invest in substance misuse funding**
- s. Note the revenue saving of £29k, effective from financial year 2021/22, as a result of the reduction in**

the prudential borrowing requirement (£410k capital amendment)

- ii. That Council note that the effect of approving the income and expenditure proposals included in the recommendations would result in a 3.99% increase in the City of York Council element of the council tax, 2% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set.

Capital Budget 2020/21 to 2024/25

In relation to the Executive's recommendations on the capital budget (paragraph 44 of page 39 of Council papers refers):

In paragraph 44 (i), first line delete '£559.617m' and replace with '£559.207m'

In paragraph 44 (i), second line delete '£57.730m' and replace with '£57.320m'

Under paragraph 44 (i), after (e), insert new sub paragraphs:

(f) Include a new scheme to invest £50k to purchase CCTV cameras to be deployed in fly-tipping hotspot areas, to improve enforcement and investigation of fly-tipping.

(g) Include a new scheme to invest £10k to purchase graffiti removal equipment for use by Community Payback

(h) Reduce the proof of concept for robotics scheme by £200k

(i) Reduce the scheme 29 Castegate by £270k.'

In paragraph 44 (ii), second line delete '£40.655m' and replace with '£40.245m'

In paragraph 44 (iii), second line delete '£559.617m' and replace with '£551.207m'

For information, the effect on the original recommendation of this amendment would be as follows:

44. Executive recommends,

- i. That subject to the amendments outlined below, Council agree to the revised capital programme of **£559.207m** that reflects a net overall increase of **£57.320m** (as set out in paragraph 89 table 12 and in Annex A). Key elements of this include:
 - a) New Schemes funded by Prudential borrowing totalling £14.645m as set out in tables 3 and summarised in table 12
 - b) New Schemes funded by a combination of both Prudential borrowing and external funds of £695k as set out in table 4 and summarised in table 12;
 - c) Extension of prudential borrowing funded Rolling Programme schemes totalling £12.485m as set out in table 5 and summarised in table 12;
 - d) Extension of externally funded Rolling Programme schemes totalling £5.300m as set out in table 6 and summarised in table 12;
 - e) An increase in HRA funded schemes totalling £9.605m funded from a combination HRA balances/Right to Buy receipts as set out in table 7 and summarised in table 13
 - f) **Include a new scheme to invest £50k to purchase CCTV cameras to be deployed in fly-tipping hotspot areas, to improve enforcement and investigation of fly-tipping.**
 - g) **Include a new scheme to invest £10k to purchase graffiti removal equipment for use by Community Payback**
 - h) **Reduce the proof of concept for robotics scheme by £200k**
 - i) **Reduce the scheme 29 Castlegate by £270k**

- ii. Note the total increase in Council borrowing as a result of new schemes being recommended for approval is **£40.245m** the details of which are considered within this report and the financial strategy report
- iii. Approve the full restated programme, as summarised in Annex B, totalling **£559.207m** and covering the financial years 2020/21 to 2024/25 as set out in table 13 and Annex B.

Reason: In accordance with the statutory requirement to set a capital budget for the forthcoming financial year.

Capital and Investment Strategy

45.Executive recommends that Council:

- i. Approve the capital and investment strategy at Annex A

Reason: To meet the statutory obligation to comply with the Prudential Code 2017.

Treasury Management Strategy Statement and Prudential Indicators

46.Executive recommends that Council approve;

- i. The proposed treasury management strategy for 2020/21 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The proposed addition of ethical, social and governance as a 4th criteria for investments after security, liquidity and yield as set out in paragraphs 78 to 82
- iii. The prudential indicators for 2020/21 to 2024/25 in the main body of the report;
- iv. The specified and non-specified investments schedule (annex B)
- v. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all Council borrowing is prudent, affordable and sustainable.

B- Conservative Group Amendment to the Budget proposals.

To be moved by Cllr Doughty as follows:

Revenue Budget

In relation to the Executive's recommendations on the revenue budget (paragraph 43 of page 38 of Council papers refers):

In sub paragraph (a) delete '£127.223m' and replace with '£126.764m'

In sub paragraph (b) delete '£93.808m' and replace with '£93.339m'

In sub paragraph (c) add at the end of the sentence 'subject to the following amendments;

- An additional £40k for one additional green waste round for christmas tree collection
- An additional £50k to the mental health early intervention fund
- An additional £45k to 'HENRY' (Heath, exercise and nutrition for the really young) public health scheme
- An additional £75k to target travel solutions to communities lacking adequate public transport
- An additional £5k to increase the contingency budget
- Reversal of member allowances increase, including all special responsibility allowances, to 2019/20 levels, allowing only for inflation at the rate previously agreed in 2015 - £107k
- Reversal of purple flag promotion growth - £50k
- Reversal of Community engagement officer growth - £40k
- Reduction of climate change delivery programme - £100k

- Further reduction/ removal of climate change delivery programme £50k to fund a scheme to provide grants to subsidise the provision of free electric vehicles to York businesses for 2 months.'

In sub paragraph (d) add at the end of the sentence 'subject to the following amendments;

- Increase savings proposal CCS16 – reduction in printing budget by £50k
- A reduction in 1 FTE from the Communications Team staff budget - £45k
- A reduction in one Executive Member - £16k
- Removal of the climate change committee Chair - £6k
- Additional income from improved use of West Offices - £100k
- Reduction in overtime budgets - £50k
- Staff reduction of 2 FTE political assistant posts £92k
- Removal of member enquiries service – reduction in staff – £25k
- Staff reduction of 2 FTE Policy Officer posts - £90k
- Delay recruitment of corporate management team member vacancy for one year to ascertain if this post is required in the long term (assumes existing acting up arrangements continue) - £143k.'

In sub paragraph (e) add at the end of the sentence 'subject to the following amendments;

- EP4: Reversal of 10p parking increase on the day rate - £90k
- EP4: Reversal of £1 evening parking increase for non minster badge holders - £140k.'

In paragraph 43 (ii) third line, delete '3.99%' and replace with '3.49%'.

For information, the effect on the original motion of this amendment would be as follows:

Revenue Budget

43. Executive recommends:

- i. That, subject to the amendments outlined below, Council approve the budget proposals outlined in the Financial Strategy report and in particular:
 - a. A revised net revenue expenditure requirement of **£126.764m**
 - b. A revised council tax requirement of **£93.339m**
 - c. The revenue growth proposals as outlined in the body of the report, **subject to the following amendments**
 - **An additional £40k for one additional green waste round for christmas tree collection**
 - **An additional £50k to the mental health early intervention fund**
 - **An additional £45k to 'HENRY' (Heath, exercise and nutrition for the really young) public health scheme**
 - **An additional £75k to target travel solutions to communities lacking adequate public transport**
 - **An additional £5k to increase the contingency budget**
 - **Reversal of member allowances increase, including all special responsibility allowances, to 2019/20 levels, allowing only for inflation at the rate previously agreed in 2015 - £107k**
 - **Reversal of purple flag promotion growth - £50k**
 - **Reversal of Community engagement officer growth - £40k**

- **Reduction of climate change delivery programme - £100k**
 - **Further reduction/ removal of climate change delivery programme £50k to fund a scheme to provide grants to subsidise the provision of free electric vehicles to York businesses for 2 months**
- d. The 2020/21 revenue savings proposals as outlined in annex 2, **subject to the following amendments;**
- **Increase savings proposal CCS16 – reduction in printing budget by £50k**
 - **A reduction in 1 FTE from the Communications Team staff budget - £45k**
 - **A reduction in one Executive Member - £16k**
 - **Removal of the climate change committee Chair - £6k**
 - **Additional income from improved use of West Offices - £100k**
 - **Reduction in overtime budgets - £50k**
 - **Staff reduction of 2 FTE political assistant posts £92k**
 - **Removal of member enquiries service – reduction in staff – £25k**
 - **Staff reduction of 2 FTE Policy Officer posts - £90k**
 - **Delay recruitment of corporate management team member vacancy for one year to ascertain if this post is required in the long term (assumes existing acting up arrangements continue) - £143k**
- e. The fees and charges proposals as outlined in annex 3, **subject to the following amendments;**
- **EP4: Reversal of 10p parking increase on the day rate - £90k**

- **EP4: Reversal of £1 evening parking increase for non minster badge holders - £140k**

- f. The consultation feedback as set out in annex 4
- g. The Housing Revenue Account (HRA) growth set out in annex 5 and the HRA savings proposals set out in annex 6
- h. The dedicated schools grant proposals outlined from paragraph 154
- i. The use of £420k New Homes Bonus, £150k from the Lendal Bridge reserve and £150k Transport reserve to fund one off investment, as outlined in paragraphs 86,87 and 92.
- ii. That Council note that the effect of approving the income and expenditure proposals included in the recommendations would result in a **3.49%** increase in the City of York Council element of the council tax, 2% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set.

Capital Budget 2020/21 to 2024/25

47. Executive recommends,

- iv. That subject to the amendments outlined below, Council agree to the revised capital programme of £559.617m that reflects a net overall increase of £57.730m (as set out in paragraph 89 table 12 and in Annex A). Key elements of this include:
 - j) New Schemes funded by Prudential borrowing totalling £14.645m as set out in tables 3 and summarised in table 12
 - k) New Schemes funded by a combination of both Prudential borrowing and external funds of £695k as set out in table 4 and summarised in table 12;
 - l) Extension of prudential borrowing funded Rolling Programme schemes totalling £12.485m as set out in table 5 and summarised in table 12;

- m) Extension of externally funded Rolling Programme schemes totalling £5.300m as set out in table 6 and summarised in table 12;
- n) An increase in HRA funded schemes totalling £9.605m funded from a combination HRA balances/Right to Buy receipts as set out in table 7 and summarised in table 13
- v. Note the total increase in Council borrowing as a result of new schemes being recommended for approval is £40.655m the details of which are considered within this report and the financial strategy report
- vi. Approve the full restated programme, as summarised in Annex B, totalling £559.617m and covering the financial years 2020/21 to 2024/25 as set out in table 13 and Annex B.

Reason: In accordance with the statutory requirement to set a capital budget for the forthcoming financial year.

Capital and Investment Strategy

48. Executive recommends that Council:

- i. Approve the capital and investment strategy at Annex A.

Reason: To meet the statutory obligation to comply with the Prudential Code 2017

Treasury Management Strategy Statement and Prudential Indicators

46. Executive recommends that Council approve;

- i. The proposed treasury management strategy for 2020/21 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The proposed addition of ethical, social and governance as a 4th criteria for investments after security, liquidity and yield as set out in paragraphs 78 to 82
- iii. The prudential indicators for 2020/21 to 2024/25 in the main body of the report;

- iv. The specified and non-specified investments schedule (annex B)
- v. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all Council borrowing is prudent, affordable and sustainable.

C- Labour Party Second Amendment to the Budget proposals.

To be moved by Cllr Myers as follows:

Revenue Budget

In relation to the Executive's recommendations on the revenue budget (paragraph 43 of page 38 of Council papers refers):

In sub paragraph (c) add at the end of the sentence 'subject to the following amendments;

- An additional £30k to increase the care leavers council tax exemption period for an additional 3 years
- Reduction of safer and inclusive communities fund growth - £80k

In sub paragraph (e) add at the end of the sentence 'subject to the following amendments;

- CCS9: Reversal of 2.5% increase to bereavement services fees - £50k

For information, the effect on the original motion of this amendment would be as follows:

Revenue Budget

43. Executive recommends;

- i. That subject to the amendments outlined below, Council approve the budget proposals outlined in the Financial Strategy report and in particular;
 - a. A net revenue expenditure requirement of £127.223m

b. A council tax requirement of £93.808m

c. The revenue growth proposals as outlined in the body of the report, **subject to the following amendments:**

- **An additional £30k to increase the care leavers council tax exemption period for an additional 3 years**
- **Reduction of safer and inclusive communities fund growth - £80k**

d. The 2020/21 revenue savings proposals as outlined in annex 2

e. The fees and charges proposals as outlined in annex 3, **subject to the following amendments:**

- **CCS9: Reversal of 2.5% increase to bereavement services fees - £50k**

f. The consultation feedback as set out in annex 4

g. The Housing Revenue Account (HRA) growth set out in annex 5 and the HRA savings proposals set out in annex 6

h. The dedicated schools grant proposals outlined from paragraph 154

i. The use of £420k New Homes Bonus, £150k from the Lendal Bridge reserve and £150k Transport reserve to fund one off investment, as outlined in paragraphs 86,87 and 92;

- ii. That Council note that the effect of approving the income and expenditure proposals included in the recommendations would result in a 3.99% increase in the City of York Council element of the council tax, 2% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set

Capital Budget 2020/21 to 2024/25

iii. Executive recommends,

vii. That subject to the amendments outlined below, Council agree to the revised capital programme of £559.617m that reflects a net overall increase of £57.730m (as set out in paragraph 89 table 12 and in Annex A). Key elements of this include:

a) New Schemes funded by Prudential borrowing totalling £14.645m as set out in tables 3 and summarised in table 12;

b) New Schemes funded by a combination of both Prudential borrowing and external funds of £695k as set out in table 4 and summarised in table 12;

c) Extension of prudential borrowing funded Rolling Programme schemes totalling £12.485m as set out in table 5 and summarised in table 12;

d) Extension of externally funded Rolling Programme schemes totalling £5.300m as set out in table 6 and summarised in table 12;

e) An increase in HRA funded schemes totalling £9.605m funded from a combination HRA balances/Right to Buy receipts as set out in table 7 and summarised in table 13.

ii. Note the total increase in Council borrowing as a result of new schemes being recommended for approval is £40.655m the details of which are considered within this report and the financial strategy report

iii. Approve the full restated programme, as summarised in Annex B, totalling £559.617m and covering the financial years 2020/21 to 2024/25 as set out in table 13 and Annex B.

Reason: In accordance with the statutory requirement to set a capital budget for the forthcoming financial year.

Capital and Investment Strategy

45. Executive recommends that Council:

- i. Approve the capital and investment strategy at Annex A

Reason: To meet the statutory obligation to comply with the Prudential Code 2017.

Treasury Management Strategy Statement and Prudential Indicators

46. Executive recommends that Council approve;

- i. The proposed treasury management strategy for 2020/21 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The proposed addition of ethical, social and governance as a 4th criteria for investments after security, liquidity and yield as set out in paragraphs 78 to 82
- iii. The prudential indicators for 2020/21 to 2024/25 in the main body of the report;
- iv. The specified and non-specified investments schedule (annex B)
- v. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all Council borrowing is prudent, affordable and sustainable.